

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00 INRE-00

USIE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 NSC-05 BIB-01 EB-07 ERDE-00

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1009

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INFO USDEL MBFR VIENNA PRIORITY

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 1837

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: THE COLLECTIVE COMMON CEILING: SPC MEEYING APRIL 3

REF: A) USNATO 1741 DTG 291515Z MAR 75; B) MBFR VIENNA 313

DTG DEC 74; C) STATE 74973

1. SPC MEETING APRIL 3 ON COLLECTIVE COMMON CEILING RESULTED IN A SINGLE, BRACKETED "ILLUSTRATIVE" FORMULATION, BASED ON A MERGER OF U.S. AND UK APPROACHES. BELGIANS HOWEVER MAINTAINED THEIR ALTERNATIVE "TREATY LANGUAGE" FORMULATION, WHICH HAS NO SUPPORT.

2. UK REP (BAILES) SAID UK COULD AGREE TO DROP PARA (A) OF UK "EITHE" SECTION OF REF A, BUT WOULD WANT THE GUIDANCE TO AT LEAST REMIND THE AHG OF THE NEED TO CONTINUE TO PRESS THE WAST
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ON DATA. U.S. REP (MOORE) SAID THAT THE GUIDANCE SHOULD NOT REQUIRE THE AHG TO PRESS THE WAST ON DATA IN THIS PARTICULAR CONTEXT. THAT WAS TACTICAL MATTER FOR AHG. UK REP SUGGESTED THE FOLLOWING CONCLUDING SENTENCE TO THE GUIDANCE, TO REPLACE UK PARA (A):

"FOR INFORMATION OF THE AHG: ALLIED NEGOTIATORS ARE FURTHER REMINDED OF THE IMPORTANCE OF CONTINUING TO PRESS THE WAST, AS THEY DEEM APPROPRIATE, ON AN EXCHANGE OF DATA." FRG REP (HOYNCK) SUPPORTED THIS UK SENTENCE.

3. UK REP THOUGHT THAT DROPPING THE UK PARA (A) WOULD LEAVE A GAP IN AHG INTRODUCTION OF THE GUIDANCE TO THE OTHER SIDE. SHE NOTED THAT THE AHG REQUEST FOR GUIDANCE ON THIS POINT BEGAN BY ASKING HOW EACH SIDE COULD BE ASSURED THAT ALL DIRECT PARTICIPANTS HAD MADE REDUCTIONS, WITH RESULTING LEVEL OF GROUND FORCE MANPOWER WITHIN LIMITS OF THE COMMON CEILING (REF B). SHE THEREFORE PROPOSED FOLLOWING LEAD IN PARA (A): " AS ALREADY STATED, THE ALLIES ARE WILLING TO CONSIDER A COMMITMENT THAT THE WESTERN CONTRIBUTION TO THE REDUCTIONS WHICH WOULD RESULT IN A COMMON CEILING ON OVERALL GROUND FORCE MANPOWER OF EACH SIDE WOULD INCLUDE REDUCTIONS OF THE GROUND FORCES OF ALL DIRECT PARTICIPANTS IN THE AREA OF REDUCTIONS." FRG REP SAID HE THOUGHT THIS WOULD BE ACCEPTABLE TO BONN.

4. PARA (B) OF THE "ILLUSTRATIVE" FORMULATION CONSISTS IN UK PARA (B) FROM REF A, SINCE UK AGREED TO DROP THE WORD "SIGN-ATORIES", AND REPLACE IT BY "DIRECT PARTICIPANTS". HOWEVER, FRG REP, ON INSTRUCTIONS, PROPOSED DROPPING "DIRECT PARTICIPANTS" AND REPLACING IT BY "SIDE". U.S. REP NOTED THAT THE U.S. HAD ORIGINALLY WANTED TO SAY "EACH WESTERN DIRECT PARTICIPANT" BUT HAD BEEN ABLE TO AGREE TO "THE WESTERN DIRECT PARTICIPANTS". HE SAID HE THOUGHT THAT REFERENCE TO "THE WESTERN SIDE" MIGHT GO TOO FAR FROM THE ORIGINAL U.S. IDEA. NETHERLANDS REP (MEESMAN) SAID HE DID KNOW WAHT "THE WESTERN SIDE" WOULD MEAN, AND HE PREFERRED "WESTERN DIRECT PARTICIPANTS".

5. PARA (C) OF THE "ILLUSTRATIVE" FORMULATION CONSISTS IN THE U.S. PARA (C) (FROM THE FIRST "OR" SECTION OF REF A) WITH THE WORD "AGREED" INSERTED PRIOR TO "EXCEPTIONS", AND WITH "SUCH AS ROTATIONS AND EXERCISES" ADDED AT THE END OF THE SENTENCE.

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6. UK AGREED TO DELETION OF THE UK PARA (D) IN REF A. HOWEVER, UK MAINTAINED ITS PREFERENCE FOR UK PARA (E) IN REF A REGARDING COMPLAINT PROCEDURE. U.S. REP, SECONDED BY FRG REP, OPPOSED UK PARA (E) AND SUPPORTED U.S. PARA (D). FRG REP SAID BONN HAD FOUND UK PARA (E) AN INTERESTING IDEA, WHICH NEEDED TO BE LOOKED AT CAREFULLY AT A LATER DATE. HE ALSO SAID THERE WAS A NEED TO AWAINT DEISIONS ON CSCE FOLLOW-ON BEFORE DISCUSSING MBFR FOLLOW-ON IN ANY DETAIL WITH THE WAST. HOWEVER, FRG REP SAID BONN WOULD PREFER REFERENCE TO "WESTERN SIDE" INSTEAD OF "WESTERN PARTICIPANTS" IN U.S. PARA (D). GREEK REP (CORANTIS) STATED THAT FLANK REPRESENTATIVES WOULD NEED TO BE PRESENT IN ANY BODY OR JOINT COMMISSION ESTABLISHED IN MBFR COMPLAINT PROCEDURE.

7. SPC WILL AGAIN CONSIDER DRAFT GUIDANCE TO AHG ON THIS QUESTION ON MONDAY, APRIL 7.

8. ACTION REQUESTED WASHINGTON GUIDANCE IF POSSIBLE IN TIME FOR MONDAY MEETING, FOLLOWS:

A. WASHINGTON VIEWS ON WHETHER THE UK SENTENCE FOR INFORMATION OF AHG IN PARA 2 ABOVE, AND NEW UK PARA (A) AS CONTAINED IN PARA 3 ABOVE ARE ACCEPTABLE AS REPLACEMENTS FOR THE OLD UK PARA (A) WHICH THE U.S. OPPOSES.

B. NO GUIDANCE IS NEEDED ON PARAS (B) AND (C) OF THE NEW "ILLUSTRATIVE" FORMULATION AS DESCRIBED IN PARAS 4 AND 5 ABOVE, THESE PARAS ARE CONSISTENT WITH INSTRUCTIONS IN REF C EXCEPT FOR FRG PROPOSAL TO USE EXPRESSION "WESTERN SIDE" IN PARA (B) OF THE "ILLUSTRATIVE" FORMULATION, AND ALSO IN THE U.S. PARA ON COMPLAINT PROCEDURE. UNLESS OTHERWISE INSTRUCTED, MISSION WILL CONTINUE TO SUPPORT "WESTERN DIRECT PARTICIPANTS" PER PREVIOUS GUIDANCE, AND WE BELIEVE THERE IS A GOOD CHANCE FRG WILL DROP ITS "WESTERN SIDE" PROPOSAL.

C. MISSION WILL CONTINUE TO OPPOSE THE UK PARA ON COMPLAINT PROCEDURE. UK REP MAY HAVE REACTION FROM LONDON AT APRIL 7 MEETING TO ARGUMENTS RAISED BY U.S. AND FRG AGAINST UK PARA AND IN FAVOR OF U.S. PARA PEREZ

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